Item No. 3(d)
November 13, 2012

### CITY COUNCIL STUDY SESSION ITEM

### SUBJECT

Proposed ordinance to amend Chapter 22.18 of the Bellevue City Code to modify the school impact fee schedule as requested by the Issaguah School District.

### STAFF CONTACT

Catherine A. Drews, Legal Planner 452-6134
Carol V. Helland, Land Use Director 452-2724
Development Services Department

### **POLICY ISSUES**

Should the City amend Chapter 22.18 of the Bellevue City Code (BCC) to update the Issaquah School District Impact Fee Schedule based on review of information in the District's 2012 Capital Facilities Plan?

### **DIRECTION NEEDED FROM COUNCIL**

	_Action
Χ	Discussion
X	Information

Mr. Steve Crawford, District Director for Capital Projects, with the Issaquah School District will be present at the Study Session to answer any questions regarding the impact fee schedule and the District's Capital Facilities Plan. At Council's discretion, a final ordinance will be presented for action at a future meeting. See Attachment A.

### **BACKGROUND/ANALYSIS**

### Issaquah Schools Serve Bellevue Residents

The Issaquah School District (District) serves a number of Bellevue residents who reside in southeast Bellevue. According to information provided by the District, approximately 12% of the District's students reside in Bellevue and are served by the following Issaquah schools:

- Cougar Ridge Elementary
- Sunset Elementary
- Issaquah Middle School
- Pacific Cascade Middle School
- Issaquah High School.

A map showing the boundaries of the Issaquah School District and the location of the schools is located on page 12 of the District's 2012 Capital Facility Plan. See Attachment B at page 12. Current enrollment data for the District is provided on pages 7-8 of Attachment B. Also, the District

has provided the City with the District's updated five-year projected enrollment data, which is appended as Attachment C. According to the data, the District anticipates enrollment to grow next school year by 248 students over last year's enrollment numbers.

### The City Collects and Passes through Impact Fees for the District

Because the District neither has development review nor other permitting authority, the local jurisdictions lying within the boundaries of the District act on its behalf to collect fees. Those fees are passed through directly to the District. The District sets fees based on a formula that considers enrollment levels, existing facilities, temporary facilities, and needed new facilities. Collected fees are used, in combination with bond revenue and state matching funds (where available), to construct new capital facilities.

Chapter 22.18 BCC requires that the school impact fee schedule be reviewed and updated annually by the City Council based on the District's Capital Facilities Plan. See BCC 22.18.110. On June 25, 2012, the City received a copy of the District's 2012 Capital Facilities Plan, which is an update of prior long-term capital plans, and the District's request that the Council modify the school impact fee schedule to go into effect in January 2013. See Attachment B

### Changes in Impact Fees for 2013

The District requests an increase in single-family impact fees from those collected in 2012, while maintaining multifamily impact fees at \$0. Specifically, the District requests the proposed fee for each single-family unit be increased from \$3,568 to \$3,738 (an increase of \$170). A table prepared by the District showing the last seven years of impact fees for both single-family and multifamily developments is appended as Attachment D, and shows, with the exception of single-family impact fees for 2010 and 2012, that fees have declined over the past six years.

### Planned and Proposed School Improvements

The 2012 Issaquah School District Capital Facilities Plan proposes redevelopment/expansion of two elementary schools, adding classrooms to one high school, and a redevelopment/expansion of Issaquah Middle School to meet elementary, middle school, and high school capacity needs. The need for new schools is triggered by comparing the District's enrollment forecasts with its permanent capacity figures. The planned facilities will be funded by bond issues passed on February 7, 2006 and April 17, 2012, school impact fees, and reserve funds held by the District.

New school facilities serve demand created with new housing, which the county or cities have approved for construction. Also, in 2011, the District completed a needs assessment and, for schools servicing Bellevue residents, concluded that a rebuild of Issaquah Middle School is required together with ongoing large-scale maintenance projects at Sunset and Cougar Ridge elementary schools.

The District adopts Capital Facilities Plans and determines impact fees based on District-wide need. Although each individual new or expanded facility may, or may not, directly impact students residing within the City of Bellevue, a District-wide analysis is necessary to ensure that the needs of the District as a whole are met.

### RECOMMENDATION

Direct staff to prepare a final ordinance updating the ISD impact fee schedule to collect the increased impact fee for single-family units beginning in January 2013. Action on the final ordinance updating the impact fees is scheduled for November 19, 2012 to enable implementation effective January 1, 2013.

### **ATTACHMENTS**

- A.
- B.
- Proposed Draft Ordinance 2012 Issaquah School District Capital Facilities Plan Issaquah School District Updated Five-Year Enrollment Projections Issaquah School District Seven-Year Impact Fees History C.
- D

### ATTACHMENT A

### CITY OF BELLEVUE, WASHINGTON

<b>DRAFT</b> ORDINANCE NO.
----------------------------

AN ORDINANCE of the City of Bellevue updating the school impact fee schedule for Issaquah School District No. 411; amending Section 22.18.100 of the Bellevue City Code; providing for severability; and establishing an effective date.

WHEREAS, RCW 82.02.050 authorizes the imposition of impact fees for public facilities, including schools, which are addressed by a capital facilities element of a comprehensive plan adopted pursuant to RCW 36.70A.070; and

WHEREAS, the City Council adopted the Comprehensive Plan pursuant to RCW 36.70A.070 by Ordinance No. 4800, which authorized the imposition of impact fees on development to fund new facilities needed to accommodate projected growth within portions of Bellevue served by a school district; and

WHEREAS, the City Council authorized collection of school impact fees on behalf of and for the benefit of Issaquah School District No. 411 by Ordinance No. 4801 adopted October 16, 1995; and

WHEREAS, Ordinance No. 4801 authorizing collection of school impact fees requires the fee schedule to be reviewed and updated on an annual basis after the Council receives a plan and data from the Issaquah School District demonstrating that such fees are needed to pay a proportionate share of the cost of new school facilities necessary to serve new growth and development in the City of Bellevue; and

WHEREAS, Issaquah School District No. 411 has provided the Council with the 2012 Capital Facilities Plan adopted by the School Board on June 20, 2012, and has requested the Council adjust the impact fee schedule based on data contained in the 2012 Capital Facilities Plan; now, therefore,

THE CITY COUNCIL OF THE CITY OF BELLEVUE, WASHINGTON, DOES ORDAIN AS FOLLOWS:

Section 1. Section 22.18.100 of the Bellevue City Code is hereby amended as follows:

### 22.18.100 School impact fee schedule.

School impact fees are established as follows:

- A Impact fees per single-family dwelling unit: \$3738.
- B. Impact fees per multifamily dwelling unit: \$0.

### **ATTACHMENT A**

Section 2. If any section, subsection, paragraph, sentence, clause, or phrase of this ordinance is declared unconstitutional or invalid for any reason, such decision shall not affect the validity of the remaining parts of this ordinance.

Section 3. This ordinance 2013.	shall take effect ar	nd be in force or	January 1,
Passed by the City Counc and signed in authentication of its	il this day of		, 2012
and signed in authentication of its 2012.	s passage this	day of	
(SEAL)	•		
	Coni May	rad Lee or	
Approved as to form:			
Lori M. Riordan, City Attorney			
Lacey L. Hatch, Assistant City At	torney		
Attest:			
Myrna L. Basich, City Clerk	· · · · · · · · · · · · · · · · · · ·		
Published	<u> </u>		

### ATTACHMENT B

(425) 837-7000

www.issaquah.wednet.edu

Dr. Steve Rasmussen, Superintendent

565 NW Holly Street, Issaquah, WA 98027

June 22, 2012

RECEIVED

Development Services

Ms. Catherine Drews **Development Services Department** City of Bellevue PO Box 90012 Bellevue, WA 98009

Dear Catherine:

Enclosed are five (5) copies of the Issaquah School District's 2012 Capital Facilities Plan, which the School Board adopted on June 20, 2012. The King County School Technical Review Committee approved this plan on June 13, 2012 and will submit the plan to the King County Council for adoption.

The District requests that the City of Bellevue adopt the 2012 Capital Facilities Plan and impact fees effective January 2013. Please advise my office of your timeline, so I may be available to answer any questions.

The 2012 single-family impact fee is \$3738 (an increase of \$170 from last year) and the multi-family impact fee remains \$0.

Please contact my office at (425) 837-7024 if additional information is needed.

Chief of Finance and Operations

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Enclosure

**Board of Directors** 

Brian Deagle • Chad Magendanz • Marnie Maraldo • Anne Moore • Suzanne Weaver

### 2012 Capital Facilities Plan

### Issaquah School District No. 411 Issaquah, Washington

Adopted June 20, 2012 Resolution No. 1011

The Issaquah School District No. 411 hereby provides this Capital Facilities Plan documenting present and future school facility requirements of the District. The plan contains all elements required by the Growth Management Act and King County Council Ordinance 21-A.

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### **EXECUTIVE SUMMARY**

This Six-Year Capital Facilities Plan (the "Plan") has been prepared by the Issaquah School District (the "district") as the district's primary facility planning document, in compliance with the requirements of Washington's Growth Management Act and King County Council Code Title 21A. This Plan was prepared using data available in March, 2012.

This Plan is an update of prior long-term Capital Facilities Plans adopted by the Issaquah School District. However, this Plan is not intended to be the sole Plan for all of the District's needs. The District may prepare interim and periodic Long Range Capital Facilities Plans consistent with board policies, taking into account a longer or a shorter time period, other factors and trends in the use of facilities, and other needs of the District as may be required. Any such plan or plans will be consistent with this Six-Year Capital Facilities Plan.

In June 1992, the District first submitted a request to King County to impose and to collect school impact fees on new developments in unincorporated King County. On November 16, 1992, the King County Council first adopted the District's Plan and a fee implementing ordinance. This Plan is the annual update of the Six-Year Plan.

King County and the cities of Issaquah, Renton, Bellevue, Newcastle and Sammamish collect impact fees on behalf of the District. All of these jurisdictions provide exemptions from impact fees for senior housing and certain low-income housing.

Pursuant to the requirements of the Growth Management Act, this Plan will be updated on an annual basis, and any charges in the fee schedule(s) adjusted accordingly.

### STANDARD OF SERVICE

School facility and student capacity needs are dictated by the types and amounts of space required to accommodate the District's adopted educational program. The educational program standards which typically drive facility space needs include grade configuration, optimal facility size, class size, educational program offerings, as well as classroom utilization and scheduling requirements and use of re-locatable classroom facilities (portables).

Different class sizes are used depending on the grade level or programs offered such as special education or the gifted program. With the passage of Initiative 728 in November 2000, the Issaquah School Board established new class size standards for elementary grades K-5. The Board and District Administration will continue to keep class sizes near the levels provided by I-728; this will be done via local levy funds. There is also recently passed legislation that requires the State to fund Full-Day Kindergarten by 2018, those assumptions are not used in this analysis, but may be considered in future capital facility plans. A class size average of 20 for grades K-5 is now being used to calculate building capacities. A class size of 26 is used for grades 6-8 and 28 for grades 9-12. Special Education class size is based on 12 students per class. For the purpose of this analysis, rooms designated for special use, consistent with the provisions of King County Council Code Title 21A, are not considered classrooms.

Invariably, some classrooms will have student loads greater in number than this average level of service and some will be smaller. Program demands, state and federal requirements, collective bargaining agreements, and available funding may also affect this level of service in the years to come. Due to these variables, a utilization factor of 95% is used to adjust design capacities to what a building may actually accommodate.

Portables used as classrooms are used to accommodate enrollment increases for interim purposes until permanent classrooms are available. When permanent facilities become available, the portable(s) is either moved to another school as an interim classroom or removed.

### TRIGGER OF CONSTRUCTION

The Issaquah School District Capital Facilities Plan proposes the rebuild/expansion of two elementary schools, adding classrooms to one high school, expansion of Maywood Middle School and a rebuild/expansion of Issaquah Middle School to meet the needs of elementary, middle school and high school capacity needs. Planning the need for new schools is triggered by comparing our enrollment forecasts with our permanent capacity figures. These forecasts are by grade level and, to the extent possible, by geography. The analysis provides a list of new construction needed by school year.

The decision on when to construct a new facility involves factors other than verified need. Funding is the most serious consideration. Factors including the potential tax rate for our citizens, the availability of state funds and impact fees, the ability to acquire land, and the ability to pass bond issues determine when any new facility can be constructed. The planned facilities will be funded by bond issues passed on February 7, 2006 and April 17, 2012, school impact fees and reserve funds held by the District. New school facilities are a response to new housing which the county or cities have approved for construction.

The District's Six-Year Finance Plan is shown in Appendix E found on page 21.

### **DEVELOPMENT TRACKING**

In order to increase the accuracy and validity of enrollment projections, a major emphasis has been placed on the collection and tracking data of known new housing developments. This data provides two useful pieces of planning information. First, it is used to determine the actual number of students that are generated from a single family or multi-family residence. It also provides important information on the impact new housing developments will have on existing facilities and/or the need for additional facilities.

Developments that have been completed or are still selling houses are used to forecast the number of students who will attend our school from future developments. District wide statistics show that new single-family homes currently generate 0.502 elementary student, 0.159 middle school student, 0.136 high school student, for a total of 0.798 school aged student per single-family residence (see Table 2). New multi-family housing units currently generate 0.092 elementary student, 0.033 middle school student, 0.032 high school student, for a total of 0.158 school aged student per residence (see Table 3).

Generation rates were recalculated in 2012 due to the volatility in assessed valuation, tax rate and new development listings that needed to be considered for the calculation of the associated impact fee.

### NEED FOR IMPACT FEES

Impact fees and state matching funds have not been a reliable source of revenue. Because of this, the Issaquah School District asked its voters on February 7, 2006 to fund the construction of an elementary school, one middle school, expand Maywood Middle School, expand Liberty High School, and rebuild Issaquah High School. District voters also approved on April 17, 2012 ballot measure that provides funding to expand two elementary schools, rebuild/expand two additional elementary schools, add classrooms to one highs school and rebuild/expand one middle school. Due to the high cost of land and the limited availability of a parcel large enough to accommodate a middle school program, the School Board reallocated the moneys designated to build the middle school to expand the capacity of Issaquah and Skyline high schools.

As demonstrated in Appendix A, (page 17) the District currently has a permanent capacity (at 100%) to serve 7116 students at the elementary level. Appendix B, (page 18) shows a permanent capacity (at 100%) for 3972 students at the middle/junior high school level Appendix C (page 19) shows a permanent capacity (at100%) of 5400 students at the high school level. Current enrollment is identified on page 8. The District elementary headcount population for the 2011-2012 school year is 8174. Adjusting permanent capacity by 95% leaves the District's elementary enrollment over permanent capacity at the elementary level by 1619 students (Appendix A). At the middle/junior high school level, the District population for the 2011-2012 school year is 4064. This is 271 students over permanent capacity (Appendix B). At the high school level the district has the permanent capacity to accommodate an additional 86 students (Appendix C).

Based upon the District's student generation rates, the District expects that .798 student will be generated from each new single family home in the District and that .158 student will be generated from each new multi-family dwelling unit.

Applying the enrollment projections contained on page 8 to the District's existing permanent capacity (Appendices A, B, and C) and if no capacity improvements are made by the year 2018-19, and permanent capacity is adjusted to 95%, the District elementary population will be over its permanent capacity by 1047 students, at the middle school level by 268 students, and an excess capacity of 411 at the high school level. The District's enrollment projections are developed using two methods: first, the cohort survival – historical enrollment method is used to forecast enrollment growth based upon the progression of existing students in the District; then, the enrollment projections are modified to include students anticipated from new developments in the District.

To address existing and future capacity needs, the District's six-year construction plan includes the following capacity projects:

Facility	Projected Completion Date	Location	Additional Capacity
Expand Liberty High School	2014	Renton	216
Expand Maywood Middle School	2012	Renton	452
Expand Apollo Elementary	2016	Renton	160
Expand Issaquah Valley Elementary	2015	Issaquah	160
Expand Clark Elementary	2015	Issaquah	244
Expand Sunny Hills Elementary	2018	Issaquah Plateau	20
Expand Issaquah Middle School	2015	Issaquah	338
Expand Tiger Mtn. Community HS	2015	Issaquah	120

Based upon the District's capacity data and enrollment projections, as well as the student generation data, the District has determined that a majority of its capacity improvements are necessary to serve students generated by new development.

The school impact fee formula ensures that new development only pays for the cost of the facilities necessitated by new development. The fee calculations examine the costs of housing the students generated by each new single family dwelling unit (or each new multi-family dwelling unit) and then reduces that amount by the anticipate state match and future tax payments. The resulting impact fee is then discounted further. Thus, by applying the student generation factor to the school project costs, the fee formula only calculates the costs of providing capacity to serve each new dwelling unit. The formula does not require new development to contribute the costs of providing capacity to address existing needs.

The King County Council and the City Councils of the Cities of Bellevue, Issaquah, Newcastle, Renton and Sammamish have created a framework for collecting school impact fees and the District can demonstrate that new developments will have an impact on the District. The impact fees will be used in a manner consistent with RCW 82.02.050 - .100 and the adopted local ordinances.

### **ENROLLMENT METHODOLOGY**

Two basic techniques are used, with the results compared, to establish the most likely range of anticipated student enrollment:

- The student 3-2-1 cohort survival method. Examine Issaquah School District enrollments for the last 5 years and determine the average cohort survival for the consecutive five-year period. Because cohort survival does not consider students generated from new development it is a conservative projection of actual enrollment. For the same reason, these projections are also slow to react to actual growth.
- Based on information from King County, realtors, developers, etc., seek to establish the number of new dwelling units that will be sold each year. The new dwelling units are converted to new students based on the following:
  - The number of actual new students as a percentage of actual new dwellings for the past several years.
  - b) Determine the actual distribution of new students by grade level for the past several years, i.e., 5% to kindergarten, 10% to first grade, 2% to 11th grade, etc.
  - c) Based on an examination of the history shown by (a) and (b) above, establish the most likely factor to apply to the projected new dwellings.

After determining the expected new students, the current actual student enrollments are moved forward from year to year with the arrived at additions.

One of the challenges associated with all projection techniques is that they tend to always show growth because the number of houses and the general population always increases. Enrollments, however, can and do decrease even as the population increases. The reason is as the population matures, the number of kindergartners will go down as the number of 10th graders is still increasing. To adjust for this factor, the number of school age children per dwelling is examined. When this number exceeds expectations, it is probably because the District is still assuming kindergarten growth, while the main growth is actually moving into middle school. When this happens, a reduction factor is added to kindergarten to force it to decrease even though the general population continues to grow. A precise statistical formula has not been developed to make this adjustment.

After all of the projections have been made and examined, the most likely range is selected. An examination of past projections compared with actual enrollment indicates the cohorts tend to be more accurate over a ten-year time span while dwelling units tend to be more accurate over a shorter period. The probable reason is that over a ten-year period, the projections tend to average out even though there are major shifts both up and down within the period.

Enrollment projections for the years 2012-2013 through 2026-2027 are shown in Table #1. Student generation factors are shown in Table #2 and #3.

## ISSAQUAH SCHOOL DISTRICT

Actual Student Counts 2004-05 Through 2011-12 Enrollment Projections 2012-13 Through 2026-27

								-	FTE E	FTE Enrollment	ent							'
Year	×	1ST	2ND	3RD	4TH	5ТН	6ТН	7ТН	8ТН	9ТН	10TH	11TH	12TH	Total	K-5	8-9	9-12	Total
2004-05	909	1128	1151	1188	1161	1136	1203	1274	1238	1286	1212	1014	942	14,438	6270	3715	4453	14,438
2002-06	548	1173	1160	1223	1238	1233	1193	1236	1304	1264	1281	1096	912	14,861	657		•	14,861
2006-07	532	1266	1216	1211	1268	1255	1260	1197	1250	1345	1241	1146	996	15,153	6746	3707	4698	15,153
2007-08	601	1203	1324	1227	1235	1299	1276	1271	1198	1252	1321	1131	1003	15,340	6889	(,,	4707	15,340
2008-09	574	1337	1246	1345	1236	1284	1279	1258	1267	1215	1225	1235	876	15,480	702	(,,	4653	15,480
2009-10	593	1319	1351	1299	1371	1258	1286	1299	1255	1326	1171	1132	1147	15,807	719		7	15,807
2010-11	613	1390	1355	1385	1319	1400	1268	1326	1298	1326	1333	1110	1015	16,138	746	2 3892	4784	16,138
2011-12	609	1396	1423	1374	1417	1346	1407	1311	1346	1361	1319	1233	1021	16,563	756	•		16,563
2012-13	612	1370	1416	1436	1379	1433	1334	1410	1300	1371	1336	1228	1120	16,745	764	•		16,745
2013-14	673	1378	1383	1429	1438	1394	1413	1336	1396	1331	1335	1238	1101	16,845	769	•		16,845
2014-15	929	1501	1385	1394	1429	1444	1374	1419	1320	1430	1297	1236	1118	17,017	782	3 4113	5081	17,017
2015-16	643	1492	1506	1388	1389	1432	1420	1378	1399	1351	1395	1193	1109	17,095	785	•		17,095
2016-17	999	1429	1491	1502	1379	1388	1403	1416	1355	1421	1308	1281	1065	17,100	785			17,100
2017-18	617	1474	1438	1498	1501	1387	1367	1405	1399	1384	1386	1207	1158	17,220	791	-		17,220
2018-19	617	1384	1481	1444	1496	1507	1364	1369	1387	1429	1347	1283	1082	17,188	792	-		17,188
2019-20	616	1383	1389	1485	1440	1500	1483	1366	1350	1416	1392	1243	1159	17,224	781			17,224
2020-21	616	1382	1388	1393	1481	1444	1476	1485	1347	1378	1379	1287	1117	17,173	770			17,173
2021-22	630	1382	1387	1392	1389	1485	1420	1477	1465	1374	1341	1273	1161	17,177	99/			17,177
2022-23	630	1410	1388	1392	1389	1394	1462	1422	1458	1494	1338	1237	1149	17,163	160			17,163
2023-24	631	1411	1416	1392	1388	1393	1370	1464	1403	1487	1457	1233	1112	17,158	763			17,158
2024-25	635	1412	1416	1420	1389	1393	1370	1372	1445	1431	1450	1352	1108	17,193	99/			17,193
2025-26	641	1419	1417	1420	1416	1393	1369	1371	1353	1473	1394	1345	1227	17,240	770			17,240
2026-27	647	1431	1424	1421	1417	1421	1370	1371	1352	1381	1436	1290	1220	17,181	176			17,181

### STUDENT GENERATION SINGLE FAMILY

			STUD	ENTS			AVE	RAGE	PER U	NIT
Single Family Development	* Pamed	% *	4.5	8,	9,75	/s/o/	4,5	, o	6,5	70/8/0/
Belcara	27	19	7	3	0	10	0.368	0.158	0.000	0.526
Bristol Court	28	28	11	0	0	11	0.393	0.000	0.000	0.393
Chestnut Estates	38	9	2	2	1	5	0.222	0.222	0.111	0.556
Crossing @ Pine Lake	132	76	36	16	8	60	0.474	0.211	0.105	0.789
Delany Park	27	9	0	1	1	2	0.000	0.111	0.111	0.222
Glencoe @ Trossachs	84	33	19	6	1	26	0.576	0.182	0.030	0.788
Issaquah Highlands - less than 5										
years old	1650	1490	848	249	222	1319	0.569	0.167	0.149	0.885
Katera Park	27	27	3	2	4	9	0.111	0.074	0.148	0.333
Laurel Hill & Laurel Hills 2&3	47	25	0	0	2	2	0.000	0.000	0.080	0.080
Liberty Grove	24	18	8	8	7	23	0.444	0.444	0.389	1.278
Reserve @ Newcastle	163	150	41	12	8	61	0.273	0.080	0.053	0.407
Shamrock div 1 & 2	129	120	47	10	7	64	0.392	0.083	0.058	0.533
Starwood	36	25	11	9	1	21	0.440	0.360	0.040	0.840
Talus; Bridges - only one not sold										
out	66	6	0	1	1	2	0.000	0.167	0.167	0.333
Tarmigan @ Pine Ridge	30	17	4	2	4	10	0.235	0.118	0.235	0.588
Vercello (inside ISD)	38	38	13	2	4	19	0.342	0.053	0.105	0.500
Windstone 1-4	71	65	24	11	12	47	0.369	0.169	0.185	0.723
Windsor Fields 1 & 2	35	35	25	10	11	46	0.714	0.286	0.314	1.314
Woods @ Beaver Lake	75	20	11	8	7	26	0.550	0.400	0.350	1.300
TOTALS	2727	2210	1110	352	301	1763	0.502	0.159	0.136	0.798

### SINGLE FAMILY

Elementary K - 5	0.502
Middle School 6 - 8	0.159
High School 9 - 12	0.136
TOTAL	0.798

### STUDENT GENERATION MULTI-FAMILY

Multi-Family Development	% % %	4.8	o, o	8,5	180	4,8	& &	8	2000
Approach at Newcastle	42	10	9	2	21	0.238	0.214	0.048	0.500
Arrington Place	130	3	1	1	5	0.023	0.008	0.008	0.038
Copper Leaf	28	0	0	0	0	0.000	0.000	0.000	0.000
Issaquah Highlands	1084	127	40	42	209	0.117	0.037	0.039	0.193
Talus Condos	262	3	1	5	9	0.011	0.004	0.019	0.034
Totals	1546	143	51	50	244	0.092	0.033	0.032	0.158
MULTI-FAMILY									
Elementary K-5	0.092								
Middle School 6-8	0.033								
High School 9-12	0.032								
TOTAL	0.158								

These developments are currently under construction or have been completed within the past five years.

### INVENTORY AND EVALUATION OF CURRENT FACILITIES

Currently, using the 95% utilization factor, the District has the capacity to house 15,664 students in permanent facilities and 2,810 students in portables. The projected student enrollment for the 2011-2012 school year is expected to be 16,563 including K-5 headcount which leaves a permanent capacity deficit of 899. Adding portable classrooms into the capacity calculations gives us a capacity of 18,474 with a surplus capacity of 1911 for the K-12 student population.

Calculations of elementary, middle school and high school capacities are shown in Appendices A, B and C. Totals are shown in Appendix D.

Below is a list of current facilities. These facility locations and sites are shown on the District Site Location Map on Page 8.

### EXISTING FACILITIES GRADE SPAN K-5:

Apollo Elementary
Briarwood Elementary
Cascade Ridge Elementary
Challenger Elementary
Clark Elementary
Cougar Ridge Elementary
Creekside Elementary
Discovery Elementary
Endeavour Elementary
Grand Ridge Elementary
Issaquah Valley Elementary
Maple Hills Elementary
Newcastle Elementary
Sunny Hills Elementary
Sunset Elementary

### **GRADE SPAN 6-8:**

Beaver Lake Middle School Issaquah Middle School Maywood Middle School Pacific Cascade Middle School Pine Lake Middle School

### **GRADE SPAN 9-12:**

Issaquah High School Liberty High School Skyline High School Tiger Mountain Community H.S.

### SUPPORT SERVICES:

Administration Building May Valley Service Center Transportation Center Transportation Satellite

### **LOCATION**

15025 S.E. 117th Street, Renton 17020 S.E. 134th Street, Renton 2020 Trossachs Blvd. SE, Sammamish 25200 S.E. Klahanie Blvd., Issaquah 500 Second Ave. S.E., Issaquah 4630 167th Ave. S.E., Bellevue 20777 SE 16<sup>th</sup> Street, Sammamish 2300 228th Ave. S.E., Sammamish 26205 SE Issaq.-Fall City Rd., Issaquah 1739 NE Park Drive, Issaquah 555 N.W. Holly Street, Issaquah 15644 204th Ave. S.E., Issaquah 8440 136<sup>th</sup> Ave SE, Newcastle 3200 Issaq. Pine Lake Rd. S.E., Sammamish 4229 W. Lk. Samm. Pkwy. S.E., Issaquah

25025 S.E. 32nd Street, Issaquah 400 First Ave. S.E., Issaquah 14490 168th Ave. S.E., Renton 24635 Se Issaquah Fall City Rd, Issaquah 3200 228th Ave. S.E., Sammamish

700 Second Ave. S.E., Issaquah 16655 S.E. 136th Street, Renton 1122 228<sup>th</sup> Ave. S.E., Sammamish 355 S.E. Evans Lane, Issaquah

565 N.W. Holly Street, Issaquah 16404 S.E. May Valley Road, Renton 805 Second Avenue S.E., Issaquah 3402 228 Ave S.E., Sammamish

### THE ISSAQUAH SCHOOL DISTRICT'S SIX-YEAR CONSTRUCTION PLAN

The District's Six-Year Finance Plan is shown in Appendix E. Shown in Table #4 (page 14) is the District's projected capacity to house students, which reflects the additional facilities as noted. Voters passed a \$241.87 million bond in February 2006 to fund new school construction and school expansion. Voters also approved \$219 million in April 2012 to fund school construction and expansion projects. The District will expand Liberty High School and Maywood Middle School and Apollo Elementary to accommodate growth experienced in the south end of the District. In the Issaquah core area, the District will expand Clark Elementary, Issaquah Valley Elementary, Issaquah Middle School and Tiger Mountain Community High School to accommodate growth. On the Issaquah Plateau, the District will expand Sunny Hills Elementary to accommodate growth. The District does not anticipate receiving State matching funds that would reduce future bond sale amounts or be applied to new K-12 construction projects included in this Plan.

The District also anticipates that it will receive \$500,000 in impact fees and mitigation payments that will be applied to capital projects.

The District projects 16,745 FTE students for the 2012-2013 school year and 17,220 FTE students in the 2017-2018 school year. Growth will be accommodated by the planned facilities. Per the formula in the adopted school impact fee ordinance, half of this factor is assigned to impact fees and half is the local share.

# Projected Capacity to House Students

Years	2011-12	2011-12 2012-13 2013-14		2014<15	2015-16	2014-15 2015-15 2016-17 2017-18	2017-18
*Permanent Capacity	14808	15664	16116	16332	16332	17194	16628
High School	-		216		120		
Middle School					338		
Elementary School		452			404	160	20
Utilization Rate @ 95%							
Subtotal (Sum at 95% Utilization Rate)	15684	46116	2556II	(6832)	477194	16623	eFsel.
Portables @ 95%	2810	2977	2977	2977	2977	2977	2977
Total Capacity	18474	19093	19309	49309	20171	40961/	49625
Projected FTE Enrollment	16563	16745	16845	17017	17095	17100	17220
Permanent Capacity (surplus/deficit)	-899	-629	-513	-685	66	-472	-572
Permanent Cap w/Portables							
(surplus/denicit)	11A1	ですると	7494		g//(8	2500	7400

\* Permanent Capacity and New Construction calculations are based on the 95% utilization factors (see Appendix D) The number of planned portables may be reduced if permanent capacity is increased by a future bond issue.

### SCHOOL IMPACT FEE CALCULATIONS

DISTRICT	Issaguah SD #4	 11					
YEAR	2012	••					
Oak a al  0% a A a							
School Site Ac	quisition Cost: Acre)/Facility Cap	acity)vStudent Ger	neration Factor				
(Acresions per	Aciejii acinty Cap	acity/xotudent cen	iciation i actor	Student	Student		
	Facility	Cost/	Facility	Factor	Factor	Cost/	Cost/
	Acreage	Acre	Capacity	SFR	MFR	SFR	MFR
Elementary	10.00	\$0	584	0.502	0.092	\$0	\$0
Middle/JR High	0.00	\$0	855	0.159	0.033	\$0	\$0
High	0.00	\$0	0	0.136	0.032	\$0	\$0
-				то	TAL	\$0	\$0
School Constru	ıction Cost:						
(Facility Cost/Fa	cility Capacity)xStu	ident Generation F	actor)x(permane	nt/Total Sq Ft)			
				Student	Student		
	%Perm/	Facility	Facility	Factor	Factor	Cost/	Cost/
	Total Sq.Ft.	Cost	Capacity	SFR	MFR	SFR	MFR
Elementary	95.18%	\$20,350,000	584	0.502	0.092	\$16,658	\$3,068
Middle/JR High	95.18%	\$8,000,000	890	0.159	0.033	\$1,363	\$282
High	95.18%	<b>\$</b> O	336	0.136	0.032	\$0	<b>\$0</b>
				то	TAL	\$18,021	\$3,350
Temporary Fac	•						
(Facility Cost/Fa	cility Capacity)xStu	dent Generation F	actor)x(Tempora		,		_ :
				Student	Student	Cost/	Cost/
	%Temp/	Facility	Facility	Factor	Factor	SFR	MFR
	Total Sq.Ft.	Cost	Size	SFR	MFR		
Elementary	4.82%	\$0	40	0.502	0.092	\$0	\$0
Middle/JR High	4.82%	\$0	52	0.159	0.033	\$0	\$0
High	4.82%	\$0	56	0.136	0.032	<b>\$0</b>	\$0
04-4-88-4-55-				то	TAL	\$0	<b>\$</b> 0
State Matching		E. A V Blackler					
Area Cost Allowa	ance X SPI Square	Footage X District	Match % X Stud		0444		
	Current Area	SPI	District	Student	Student	04	0
		• • •		Factor	Factor	Cost/	Cost/
Elamantan	Cost Allowance	Footage	Match %	SFR	MFR	SFR	MFR
Elementary Middle/JR High	\$188.55 \$188.55	90 115	0.00% 0.00%	0.502 0.159	0.092 0.000	\$0 *0	<b>\$</b> 0
						\$0 ***	<b>\$0</b>
High School	\$188.55	130	0.00%	0.136	0.033	\$0	\$0
				TO	Γ <b>AL</b>	\$0	\$0
Tax Payment Cr	edit:					SFR	MFR

Average Assessed Value \$483,035 \$258,882 Capital Bond Interest Rate 3.84% 3.84% Net Present Value of Average Dwelling \$3,949,239 \$2,116,590 Years Amortized 10 10 Property Tax Levy Rate \$2.46 \$2.46 Present Value of Revenue Stream \$9,715 \$5,207 Fee Sumary: Multi-Single

**Family** Family \$0.00 \$0.00 Site Acquistion Costs Permanent Facility Cost \$18,020.94 \$3,350.02 Temporary Facility Cost \$0.00 \$0.00 State Match Credit \$0.00 \$0.00 Tax Payment Credit (\$9,715.13) (\$5,206.81) FEE (AS CALCULATED) \$8,305.81 (\$1,856.79) FEE (AS DISCOUNTED by 55%) (\$1,021.23) \$4,568.20 FINAL FEE \$3,738 \$0

Each city or county sets and adopts the amount of the school impact fee.

For the applicable fee schedule, please consult with the permitting jurisdiction for the development project.

### BASIS FOR DATA USED IN SCHOOL IMPACT FEE CALCULATIONS

### SCHOOL SITE ACQUISITION COST:

- Elementary No new sites are planned for purchase.
- · Middle School No new sites are planned for purchase.
- High School No new sites are planned for purchase.

### SCHOOL CONSTRUCTION COST:

- Elementary \$20,350,000 is the proportional cost of the projects providing additional elementary capacity.
- Middle School No new middle schools are planned. \$8,000,000 is planned for the expansion of Maywood Middle School.
- High School No new high schools are planned.

### PERCENTAGE OF PERMANENT AND TEMPORARY SQUARE FOOTAGE TO TOTAL SQUARE FOOTAGE:

Total Square Footage 2,299,082

Permanent Square Footage (OSPI) 2,175,266

Temporary Square Footage 123,800

### **TEMPORARY FACILITY COST:**

No new portables are considered in this plan.

### STATE MATCH CREDIT:

Current Area Cost Allowance \$180.17

Percentage of State Match 37.10%

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"Average of staffing nation with 1-726 larget of 1:20 K-2, 1:23 3-5
"Permanent Capacity x 95% (ullization factor) Minus Headount Enrollment
""Heading 10 Selects x 95% (ullization feator) Minus Headount Enrollment
""Heading 10 Selects the building's level of service design capacity. The maximum capacity includes the permanent capacity plus the maximum number of classrooms served in portables.

- 18-

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		 30	29	28	31	26	144
	\$70OHOS 37OOM	BEAVER LAKE	ISSAQ MIDDLE	MAYWOOD	PAC CASCADE	PINE LAKE	TOTAL

Appendix B

<sup>\*</sup>Minus excluded spaces for special program needs

\*\*Permanent Capacity x 95% (utilization factor) Minus Headcount Enrollment

\*\*\*Maximum Capacity x 95% (utilization factor) Minus Headcount Enrollment

\*\*\*Maximum Capacity reflects the building's level of service design capacity.

The maximum capacity includes the permanent capacity plus the maximum number of classrooms served in portables.

- 19-

TASION NO PENNOVA SAJAKINOS 40 \* WWW. MAXIMUM SCHOOL CAPACITY (85) VIDAGAD ZJBATAOA JTOOP) 2011-2012 High School Capacities \$<del>1</del> (SS) VIDANO E LANTON (SS) (ST) CATO MOOR SAT! SWOOD CAD JOWN TO \* MOON CAPACITY (28) \*OFOLASSIOONS\* HICH SCHOOLS SKYLINE HIGH BERTY HIGH SSAQ HIGH IGER MTN TOTAL

\*Minus excluded spaces for special program needs

<sup>\*\*9/1/10</sup> Headcount Enrollment Compared to Permanent Capacity x 95% (utilization factor)
\*\*\*9/1/10 Headcount Enrollment Compared to Maximum Capacity x 95% (utilization factor)
Permanent capacity reflects the building's level of service design capacity.

The maximum capacity includes the permanent capacity plus the maximum number of classrooms served in portables.

OCT. 2012 PAOJ. HEADOUNT -1803 SZJERTROS 40 \* MUMIXAM 17467 MAXIMUM SCHOOL CAPACITY 154 2011-2012 District Total Capacity 19926 480 SAJBATAOA BAUTUR 20 19446 (85) VIDASALE CAPACITY (28) \*OF ENSTWG PORTABLES 2958 134 16488 (SI) (TID POWN CAPPICTO) 876 \* OF HANDICAP ROOMS 73 MOON CAPACITY 15612 -SMOOPSEAD NO \* 663

\*Permanent Capacity is the total Permanent Capacity from Appendix A + Total Capacity from Appendix B + Total Capacity from Appendix C

5 1 × 1 × 5

# Six-Year Finance Plan

								Cost to	SECURED	UNSECURED
BUILDING	N/M*	2012	2013	2014	2015	2016	2017	Complete	LOCAL/STATE**	LOCAL***
Issaquah Middle School	W	\$500,000	\$15,000,000	\$35,000,000	\$8,000,000	\$4,000,000		\$62,500,000	\$62,500,000	-
Issaquah High School	W	\$2,000,000						\$2,000,000	\$2,000,000	
Liberty high School	Σ	\$19,000,000	\$19,000,000	\$16,200,000	\$11,000,000			\$65,200,000	\$65,200,000	
Maywood Middle School	Σ	\$10,000,000	\$2,500,000					\$12,500,000	\$12,500,000	-
Clark Elementary	Σ	\$250,000	\$1,000,000	\$10,000,000	\$7,000,000	\$1,250,000		\$19,500,000	\$19,500,000	
Tiger Mountain	Z	\$100,000	\$150,000	\$2,000,000	\$1,675,000			\$3,925,000	\$3,925,000	
Apollo Elementary	Σ	\$250,000		\$200,000	\$3,200,000	\$3,000,000	\$620,000	\$7,270,000	\$7,270,000	
Issaquah Valley	Σ	\$200,000	\$200,000	\$4,000,000	\$4,085,000			\$8,485,000	\$8,485,000	
Sunny Hills	Σ						\$27,200,000	\$27,200,000	\$27,200,000	
Portables****	z	\$1,200,000						\$1,200,000	\$1,200,000	\$500,000
TOTALS		\$31,000,000	\$37,850,000	\$67,400,000	\$26,960,000	\$4,250,000	\$27,820,000	\$209,780,000	\$209,780,000	\$600,000

\*N = New Construction M = Modernization/Rebuild

\*\*The Issaquah School District, with voter approval, has front funded these projects.

<sup>\*\*\*</sup>School impact fees may be utilized to offset front funded expenditures associated with the cost of new facilities. Impact fees are currently collected from King County, City of Bellevue, City of Newcastle, City of Renton, City of Sammamish and the City of Issaquah for projects within the Issaq, School District.

<sup>\*\*\*\*</sup>Funds for portable purchases may come from impact fees, state matching funds, interest earnings or future bond sale elections.

## Issaquah School District 2013-14 Enrollment Projections

FTE (K Headcount)	unt)				FTE (K Headcount)	(dcount				FTE (K	FTE (K Headcount)
GRADE	2007-08	2008-09	2009-10	2010-11	2011-12	2012-13	2013-14	2014-15	2015-2016	2016-2017	2017-2018
×	1201.22	1149.00	1186.60	1225.00	1218.00	1301.00	1297.66	1309.56	1200.99	1265.43	1293.85
1ST	1203.11	1341.77	1319.10	1390.30	1395.37	1360.80	1454.80	1454.13	1463.20	1345.60	1404.31
2ND	1324.04	1248.08	1351.20	1354.00	1423.00	1467.10	1387.30	1476.75	1478.60	1485.50	1366.88
3RD	1227.37	1352.27	1298.40	1385.20	1373.30	1496.40	1494.95	1415.79	1500.07	1499.77	1506.97
4TH	1235.00	1239.24	1371.60	1318.50	1416.10	1440.20	1512.75	1512.21	1433.35	1516.36	1513.14
STH	1298.66	1291.19	1258.20	1400.70	1346.10	1448.00	1459.99	1524.61	1522.65	1440.76	1519.00
Н19	1275.75	1277.96	1285.90	1268.90	1407.10	1361.80	1436.33	1450.02	1513.12	1506.74	1421.13
7TH	1270.98	1251.59	1299.50	1326.20	1310.74	1447.40	1373.51	1454.54	1467.44	1525.40	1513.16
8TH	1197.83	1267.87	1254.80	1297.40	1345.41	1338.80	1443.43	1370.03	1448.99	1461.08	1513.41
9ТН	1251.60	1203.03	1326.80	1327.10	1361.04	1412.10	1380.10	1491.01	1416.00	1488.99	1496.24
10TH	1321.11	1206.38	1171.30	1332.60	1319.24	1353.10	1392.00	1355.32	1466.61	1386.24	1454.19
11TH	1131.43	1233.38	1132.30	1109.40	1232.97	1225.40	1282.49	1299.46	1259.41	1362.91	1282.44
12TH	1002.78	970.56	1147.20	1014.90	1020.89	1145.60	1131.31	1176.23	1189.04	1150.75	1249.28
TOTAL	15940.88	16032.32	16402.90	16750.20	17169.26	17797.70	18046.60	18289.65	18359.48	18435.53	18534.01
K-5TH	7489.40	7621.55	7785.10	8073.70	8171.87	8513.50	8607.44	8693.05	8598.86	8553.43	8604.15
НТ8-НТ9	3744.56	3797.42	3840.20	3892.50	4063.25	4148.00	4253.27	4274.58	4429.55	4493.22	4447.70
9ТН-12ТН	4706.92	4613.35	4777.60	4784.00	4934.14	5136.20	5185.90	5322.02	5331.07	5388.89	5482.16
TOTAL	15940.88	16032.32	16402.90	16750.20	17169.26	17797.70	18046.60	18289.65	18359.48	18435.53	18534.01
Yr. of Birth	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012
No. of Births	863	086	1049	993	1076	1215	1167	1153	1078	1138	1150
Enter School	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
No. Students	1201.22	1149.00	1186.60	1225.00	1218.00	1301.00	1,232.65	1,244.16	1,248.95	1,256.69	1,245.61
Percent Enter 139.19% 117.24% 113.1.7  Page Sound Economy Enrollment Projection Adjustment	139.19%	117.24%	113.12% linetment	123.36%	113.20%	107.08%	114.80%	114.61%	112.42%	112.23%	113.51%
r ugot bound Leo	nomy canoning		t) describent				0/01:00	0/01://	0/01://	0/01-//	77:10

ATTACHMENT C

### Issaquah School District 2013-14 Enrollment Projections

FTE					FTE PROJECTION	CTION					FTE
GRADE	2007-08	2008-09	2009-10	2010-11	2011-12	2012-13	2013-14	2014-15	2015-2016	2016-2017	2017-2018
×	600.61	574.50	593.30	612.50	00.609	650.50	648.83	654.78	600.50	632.72	646.92
1ST	1203.11	1341.77	1319.10	1390.30	1395.37	1360.80	1454.80	1454.13	1463.20	1345.60	1404.31
2ND	1324.04	1248.08	1351.20	1354.00	1423.00	1467.10	1387.30	1476.75	1478.60	1485.50	1366.88
3RD	1227.37	1352.27	1298.40	1385.20	1373.30	1496.40	1494.95	1415.79	1500.07	1499.77	1506.97
4TH	1235.00	1239.24	1371.60	1318.50	1416.10	1440.20	1512.75	1512.21	1433.35	1516.36	1513.14
STH	1298.66	1291.19	1258.20	1400.70	1346.10	1448.00	1459.99	1524.61	1522.65	1440.76	1519.00
HL9	1275.75	1277.96	1285.90	1268.90	1407.10	1361.80	1436.33	1450.02	1513.12	1506.74	1421.13
7TH	1270.98	1251.59	1299.50	1326.20	1310.74	1447.40	1373.51	1454.54	1467.44	1525.40	1513.16
8TH	1197.83	1267.87	1254.80	1297.40	1345.41	1338.80	1443.43	1370.03	1448.99	1461.08	1513.41
9TH	1251.60	1203.03	1326.80	1327.10	1361.04	1412.10	1380.10	1491.01	1416.00	1488.99	1496.24
10TH	1321.11	1206.38	1171.30	1332.60	1319.24	1353.10	1392.00	1355.32	1466.61	1386.24	1454.19
11TH	1131.43	1233.38	1132.30	1109.40	1232.97	1225.40	1282.49	1299.46	1259.41	1362.91	1282.44
12TH	1002.78	970.56	1147.20	1014.90	1020.89	1145.60	1131.31	1176.23	1189.04	1150.75	1249.28
TOTAL - FTF	15340.27	15457.82	15809.60	16137.70	16560.26	17147.20	17397.77	17634.87	17758.98	17802.82	17887.08
K-5TH	6888.79	7047.05	7191.80	7461.20	7562.87	7863.00	7958.61	8038.27	7998.36	7920.71	7957.23
нт8-нт9	3744.56	3797.42	3840.20	3892.50	4063.25	4148.00	4253.27	4274.58	4429.55	4493.22	4447.70
9ТН-12ТН	4706.92	4613.35	4777.60	4784.00	4934.14	5136.20	5185.90	5322.02	5331.07	5388.89	5482.16
TOTAL - FTF	15340.27	15457.82	15809.60	16137.70	16560.26	17147.20	17397.77	17634.87	17758.98	17802.82	17887.08
Running Start	229.38	267.54	259.94	223.99	227.00	209.00	209.00	209.00	209.00	209.00	209.00
Total FTE	15569.65	15725.36	16069.54	16361.69	16787.26	17356.20	17606.77	17843.87	17967.98	18011.82	18096.08
Growth		155.71	344.18	292.15	425.57	568.94	250.57	237.10	124.11	43.84	84.27

Note: First six years reflect actual enrollments on Oct. 1st.

Last five years reflect projected enrollments on Oct. 1st.

Running Start per August 31 - 1191E

**Enroll by District** 

### ATTACHMENT D

### Issaquah School District 7 YEAR CAPITAL FACILITIES PLAN/IMPACT FEE HISTORY

YEAR	SINGLE FAMILY	MULTI FAMILY
2006	\$6,136	\$1,264
2007	\$6,021	\$948
2008	\$5,495	\$806
2009	\$3,344	\$0
2010	\$3,808	\$0
2011	\$3,568	\$0
2012	\$3,738	\$0